Health Information and Quality Authority Regulation Directorate

Compliance Monitoring Inspection report Designated Centres under Health Act 2007, as amended



Centre name:	Group C - St Vincent's Residential Services
Centre ID:	OSV-0003926
Centre county:	Limerick
Type of centre:	Health Act 2004 Section 38 Arrangement
	Daughters of Charity Disability Support Services
Registered provider:	Ltd
Provider Nominee:	Breda Noonan
Lead inspector:	Margaret O'Regan
Support inspector(s):	None
Type of inspection	Unannounced
Number of residents on the date of inspection:	6
Number of vacancies on the date of inspection:	0

About monitoring of compliance

The purpose of regulation in relation to designated centres is to safeguard vulnerable people of any age who are receiving residential care services. Regulation provides assurance to the public that people living in a designated centre are receiving a service that meets the requirements of quality standards which are underpinned by regulations. This process also seeks to ensure that the health, wellbeing and quality of life of people in residential care is promoted and protected. Regulation also has an important role in driving continuous improvement so that residents have better, safer lives.

The Health Information and Quality Authority has, among its functions under law, responsibility to regulate the quality of service provided in designated centres for children, dependent people and people with disabilities.

Regulation has two aspects:

- Registration: under Section 46(1) of the Health Act 2007 any person carrying on the business of a designated centre can only do so if the centre is registered under this Act and the person is its registered provider.
- Monitoring of compliance: the purpose of monitoring is to gather evidence on which to make judgments about the ongoing fitness of the registered provider and the provider's compliance with the requirements and conditions of his/her registration.

Monitoring inspections take place to assess continuing compliance with the regulations and standards. They can be announced or unannounced, at any time of day or night, and take place:

- to monitor compliance with regulations and standards
- following a change in circumstances; for example, following a notification to the Health Information and Quality Authority's Regulation Directorate that a provider has appointed a new person in charge
- arising from a number of events including information affecting the safety or well-being of residents

The findings of all monitoring inspections are set out under a maximum of 18 outcome statements. The outcomes inspected against are dependent on the purpose of the inspection. Where a monitoring inspection is to inform a decision to register or to renew the registration of a designated centre, all 18 outcomes are inspected.

Compliance with the Health Act 2007 (Care and Support of Residents in Designated Centres for Persons (Children And Adults) With Disabilities) Regulations 2013, Health Act 2007 (Registration of Designated Centres for Persons (Children and Adults with Disabilities) Regulations 2013 and the National Standards for Residential Services for Children and Adults with Disabilities.

This inspection report sets out the findings of a monitoring inspection, the purpose of which was to monitor ongoing regulatory compliance. This monitoring inspection was un-announced and took place over 1 day(s).

The inspection took place over the following dates and times

From: To:

09 January 2017 12:30 09 January 2017 18:30

The table below sets out the outcomes that were inspected against on this inspection.

Outcome 01: Residents Rights, Dignity and Consultation		
Outcome 04: Admissions and Contract for the Provision of Services		
Outcome 05: Social Care Needs		
Outcome 07: Health and Safety and Risk Management		
Outcome 08: Safeguarding and Safety		
Outcome 11. Healthcare Needs		
Outcome 12. Medication Management		
Outcome 14: Governance and Management		
Outcome 16: Use of Resources		
Outcome 17: Workforce		

Summary of findings from this inspection

Background to the inspection:

This was an inspection carried out to monitor compliance with the regulations and standards and to follow up on matters from the previous inspection. The last inspection was carried out in November 2014.

How evidence was gathered:

As part of the inspection, the inspector met with all six residents living in the centre. Overall, residents appeared satisfied with the care provided, the facilities made available to them and the approach of staff who assisted them. The inspector noted that since the November 2014 inspection, a number of improvements had been made in relation to residents' access to the small sitting room, the variety in the activities programme and the use of assistive devices and technology in enhancing residents communications. Contracts had been amended to reflect what extra fees a resident was likely to incur, medication management charts documented the maximum amount of medicine and the statement of purpose was updated to reflect the matters set out in Schedule 1 of the Care and Welfare regulations.

The inspector spoke with staff who shared their views about the care provided in the

centre, aspects of the service which worked well and areas which could be improved. The inspector spoke with the person in charge and gained an insight into their role in the operation of the centre. The provider met with the inspector. A member of the management team and the person in charge were present for the inspector's feedback at the end of the inspection.

Documentation such as care plans, risk assessments and medication records were examined.

Description of the service:

The provider must produce a document called the statement of purpose that explains the service they provide. This document described the centre as one which aimed 'to provide a homely environment' where residents can live 'with respect and dignity, express their individuality and be integrated in the local'. The inspector found these aims had been achieved.

Accommodation was in a six bedded bungalow located in a cul de sac on a campus based services on the outskirts of a city. The house had two sitting areas, a kitchen, two shower rooms, an office and a garden. The house was well maintained.

Both male and female residents were accommodated in this service. Residents were able to get out and about on the campus grounds on a daily basis. Transport was available to support residents avail of trips to local shops and other local amenities.

Overall judgment of our findings:

The flexibility around care practices helped to ensure that residents retained their independence yet obtained the support they required as their needs dictated. Some of these needs were complex and included the management of behaviours that challenge. Staff and the person in charge were aware of these complex needs and were committed to supporting each resident to achieve a good quality of life.

The inspector found that care was provided in a holistic environment where respect was a core element of all interactions. The inspector saw residents going out to activities, enjoying 1:1 engagement with staff and taking long walks around the spacious grounds. Residents had opportunities to spend leisure time together, develop friendships and in particular be involved in visits to the family home.

The inspector found the service to be in compliance with eight of the ten outcomes inspected. Improvements were identified as being required under Outcome 11 (Healthcare) and Outcome16 (Resources).

Under Outcome 11, it was evident that non urgent cases, referred for Occupational Therapy (OT), had a significant delay before receiving an appointment.

Funding was not available to fulfil the action plan response to the 2014 inspection report. This plan proposed for some residents to move to alternative accommodation, resulting in residents not having to occupy small bedrooms. The provider did not have the resources to fulfil this action. This is discussed under Outcome 16.

These findings are outlined under each outcome in the report.

Section 41(1)(c) of the Health Act 2007. Compliance with the Health Act 2007 (Care and Support of Residents in Designated Centres for Persons (Children And Adults) With Disabilities) Regulations 2013, Health Act 2007 (Registration of Designated Centres for Persons (Children and Adults with Disabilities) Regulations 2013 and the National Standards for Residential Services for Children and Adults with Disabilities.

Outcome 01: Residents Rights, Dignity and Consultation

Residents are consulted with and participate in decisions about their care and about the organisation of the centre. Residents have access to advocacy services and information about their rights. Each resident's privacy and dignity is respected. Each resident is enabled to exercise choice and control over his/her life in accordance with his/her preferences and to maximise his/her independence. The complaints of each resident, his/her family, advocate or representative, and visitors are listened to and acted upon and there is an effective appeals procedure.

Theme:

Individualised Supports and Care

Outstanding requirement(s) from previous inspection(s):

The action(s) required from the previous inspection were satisfactorily implemented.

Findings:

Staff had in-depth knowledge of the residents and their backgrounds. Staff were observed interacting with the residents in a respectful manner.

A residents' meeting was convened on a regular basis and minutes of these meetings were kept in the centre. Residents had access to transport to go on excursions, shopping, day services, outings and to attend appointments. Residents also had access to a vehicle designated to the centre. The person in charge stated that all staff were able to drive the seven seated vehicle.

Local amenities were located within a short distance of the centre.

The person in charge had an in-depth knowledgeable about the residents and it was evident that the residents were very familiar with and engaged well with the person in charge.

The centre had a complaints policy and a complaints procedure. There was a dedicated complaints officer and an independent nominated person to manage complaints. The complaints procedure was displayed in a prominent position and was in a format accessible to all. The centre had a complaints log and the inspector noted that there were no open complaints.

Residents had access to an advocacy service. A resident attended the advocacy meeting and was supported in this role by a member of staff.

All residents had their own bedroom albeit that two of the bedrooms were small in size. A large sitting room with a television and a smaller sitting room were available for residents' use.

The centre had a policy on residents' finances and personal property. Financial transactions were recorded, dated and co-signed. Inventories of residents' personal property were recorded and dated.

Laundry facilities were provided and staff attended to the residents' laundry.

Residents could attend religious ceremonies of their choice.

It was evident that personal care practices respected residents' privacy and dignity and residents' were encouraged and facilitated to maintain their own privacy.

Telephone services were available in the centre. Since the last inspection residents were provided with internet access throughout the house.

Judgment:

Compliant

Outcome 04: Admissions and Contract for the Provision of Services

Admission and discharge to the residential service is timely. Each resident has an agreed written contract which deals with the support, care and welfare of the resident and includes details of the services to be provided for that resident.

Theme:

Effective Services

Outstanding requirement(s) from previous inspection(s):

The action(s) required from the previous inspection were satisfactorily implemented.

Findings:

Since the last inspection, residents' representatives had been written to and provided with details of fess each resident was likely to incur. Copies of these letters were attached to the residents signed contract.

Judgment:

Compliant

Outcome 05: Social Care Needs

Each resident's wellbeing and welfare is maintained by a high standard of evidencebased care and support. Each resident has opportunities to participate in meaningful activities, appropriate to his or her interests and preferences. The arrangements to meet each resident's assessed needs are set out in an individualised personal plan that reflects his /her needs, interests and capacities. Personal plans are drawn up with the maximum participation of each resident. Residents are supported in transition between services and between childhood and adulthood.

Theme:

Effective Services

Outstanding requirement(s) from previous inspection(s):

No actions were required from the previous inspection.

Findings:

Residents or their representatives were involved in an assessment to identify their individual needs and choices. Assessments had multidisciplinary input. Care plans were implemented, regularly reviewed and resulted in improved outcomes for residents. For example, one resident was provided with specific suitable areas where they could go for walks. This helped the resident to relax. Providing such an activity for this resident supported the resident with their specific behavioural challenges.

Care plan goals were documented and tracked as to how they were progressing. These care plans were very specific and detailed regarding the care needs of each resident. For example, documentation showed the routine to be followed when a resident was going home or returning from home. This included the need for the resident to have two cups of tea before and after these visits. The visits and their success was documented. The care plans were seen to be working documents which were up to date with the resident needs. Staff were familiar with the detail of the care plans.

Residents and their family members were consulted with and involved in the review process. For example, family members were invited to review meetings of the personal care plans so that the relative could be actively involved in the care planning process.

Residents were provided with a social model of care. They were involved in a varied activities programme which included in-house activities, activities on campus and activities off campus.

Residents were facilitated to express their individuality in so far as practicable. For example, all residents were well groomed and well dressed. It was clear residents were involved in choosing their own clothes and that staff took pride in ensuring each resident was well groomed. Residents decorated their bedrooms according to their taste and preferences.

Judgment:

Compliant

Outcome 07: Health and Safety and Risk Management

The health and safety of residents, visitors and staff is promoted and protected.

Theme: Effective Services Outstanding requirement(s) from previous inspection(s): No actions were required from the previous inspection.

Findings:

The centre had policies and procedures relating to health and safety. There was an up-to-date health and safety statement and an up- to-date risk management policy. Both were comprehensive and well written.

The number of accidents and incidents in the centre was not excessive. There were no significant hazards identified. When accidents and incidents occurred they were documented in a duplicate book and a copy given to senior management staff. The control measures taken or planned, to reduce the likelihood or impact of a reoccurrence was documented.

Health and safety checks were carried out. Defects were noted, reported and addressed. Suitable fire equipment was provided. There was adequate means of escape and fire exits were unobstructed. There was a prominently displayed procedure for the safe evacuation of residents and staff in the event of fire. The mobility and cognitive understanding of residents was accounted for in the evacuation procedure. Staff were trained and knew what to do in the event of a fire.

The fire alarm was serviced on a quarterly basis and fire safety equipment was serviced on an annual basis. There were fire drills at six monthly intervals and fire records were kept which included details of fire drills, fire alarm tests and fire fighting equipment. Emergency lighting was in place.

There were satisfactory procedures in place for the prevention and control of infection.

Judgment: Compliant

Outcome 08: Safeguarding and Safety

Measures to protect residents being harmed or suffering abuse are in place and appropriate action is taken in response to allegations, disclosures or suspected abuse. Residents are assisted and supported to develop the knowledge, self-awareness, understanding and skills needed for self-care and protection. Residents are provided with emotional, behavioural and therapeutic support that promotes a positive approach to behaviour that challenges. A restraint-free environment is promoted.

Theme:		
Safe	Serv	/ices

Outstanding requirement(s) from previous inspection(s):

No actions were required from the previous inspection.

Findings:

There were measures in place to safeguard residents and protect them from abuse. Staff members treated residents with respect and warmth. There was a policy on, and procedures in place for, the prevention, detection and response to abuse which staff were trained on. Staff knew what constituted abuse and knew what to do in the event of an allegation, suspicion or disclosure of abuse, including who to report any incidents to.

The provider and person in charge monitored the systems in place to protect residents and ensure that there were no barriers to staff or residents disclosing abuse. From what the inspector observed, residents in the centre appeared to feel safe in their home. Any incidents, allegations or suspicions of abuse had been recorded and these incidents were appropriately investigated and responded to in line with the centre's policy, national guidance and legislation.

Efforts were made to identify and alleviate the underlying causes of behaviours that challenge for each individual resident. Specialist therapeutic interventions were implemented in consultation with the resident and their family member through their personal plans. Interventions were regularly reviewed to assess their impact on improving behaviours that challenge and improving the lives of the resident.

Staff were trained in managing behaviours that challenged. All residents had multi element intervention plans which were regularly reviewed with the multi disciplinary team.

The rights of residents were protected in the use of restrictive procedures. Alternative measures were considered before a restrictive procedure was carried out. The use of restrictive procedures was carefully monitored to prevent abuse or overuse. Family members were informed of the use of restrictive procedures. The use of medication to manage behaviour that challenged was monitored.

Judgment:

Compliant

Outcome 11. Healthcare Needs

Residents are supported on an individual basis to achieve and enjoy the best possible health.

Theme:

Health and Development

Outstanding requirement(s) from previous inspection(s):

No actions were required from the previous inspection.

Findings:

This was a nurse led service, with nursing staff on duty to support residents at all times. Nurses were assisted in the roles by competent social care staff. Residents' health-care needs were met through timely access to general practitioner (GP) services and appropriate treatment and therapies.

Individual residents' healthcare needs were appropriately assessed and most of these needs were met by the care provided in the centre. Residents had access to allied health care services which reflected their diverse care needs. This included nutritional support from a clinical nurse specialist in nutrition, physiotherapy, dietetic support and occupational therapy. Also available to residents was psychological and psychiatric support.

However, it was evident from the documentation that in non urgent cases, referral for occupational therapy (OT) had a significant delay. For example, one resident was referred to OT for a sensory assessment in 2015 and continued to be on a waiting list for this assessment in January 2017.

The care delivered encouraged and enabled residents to make healthy living choices. Residents were actively encouraged to take responsibility for their own health and medical needs. End-of-life care was provided in a manner that met the needs of the resident and in line with best practice. This included staff remaining with a resident if they were admitted to an acute hospital at the end of their life. Sensitively written plans of care were in place for resident around their end of life needs and these plans had been discussed with the resident family.

Food was nutritious, appetising, varied and available in sufficient quantities. It was available at times suitable to residents. Snacks were available throughout the day. Residents were offered support and enabled to eat and drink when necessary in a sensitive and appropriate manner. The inspector was informed by staff that meal times were positive social events and all residents enjoyed a take away meal weekly..

Regular health checks were accessed by residents and included, medication review, blood levels profiling and routine health screening. The psychiatry team offered support to residents in managing behavioural issues.

Judgment:

Non Compliant - Moderate

Outcome 12. Medication Management

Each resident is protected by the designated centres policies and procedures for medication management.

Theme:

Health and Development

Outstanding requirement(s) from previous inspection(s):

No actions were required from the previous inspection.

Findings:

There were written operational policies relating to the ordering, prescribing, storing and administration of medicines to residents. Individual medication plans were appropriately implemented and reviewed as part of the individual personal plans. The processes in place for the handling of medicines were safe and in accordance with current guidelines and legislation. Staff adhered to appropriate medication management practices.

There were appropriate procedures for the handling and disposal for unused and out of date medicines. At the time of this inspection no residents were in a position to be responsible for their own medication.

A system was in place for reviewing and monitoring safe medication management practices. Medication errors were recorded and learning took place from adverse incidents and near misses which had occurred.

Judgment:

Compliant

Outcome 14: Governance and Management

The quality of care and experience of the residents are monitored and developed on an ongoing basis. Effective management systems are in place that support and promote the delivery of safe, quality care services. There is a clearly defined management structure that identifies the lines of authority and accountability. The centre is managed by a suitably qualified, skilled and experienced person with authority, accountability and responsibility for the provision of the service.

Theme:

Leadership, Governance and Management

Outstanding requirement(s) from previous inspection(s):

No actions were required from the previous inspection.

Findings:

Management systems were in place to ensure that the service provided was safe, appropriate to residents' needs, consistent and effectively monitored. Overall, these systems worked well.

There was an annual review of the quality and safety of care in the centre. Arrangements were in place to ensure staff exercised their personal and professional responsibility for the quality and safety of the services that they were delivering.

There was a defined management structure which identified the lines of authority and

accountability in the centre.

The person in charge could demonstrate sufficient knowledge of the legislation and his statutory responsibilities. The person in charge provided good leadership and was engaged in the governance, operational management and administration of the centre on a regular and consistent basis. Residents could identify the person in charge.

Judgment:

Compliant

Outcome 16: Use of Resources

The centre is resourced to ensure the effective delivery of care and support in accordance with the Statement of Purpose.

Theme:

Use of Resources

Outstanding requirement(s) from previous inspection(s):

No actions were required from the previous inspection.

Findings:

Funding was not available to fulfil the action plan response to the 2014 inspection report in relation to vacating the two small bedrooms and developing an apartment for one of the residents. The proposed timeframe for completion of this was September 2015.

The inspector requests a new timeframe for completion of this action. The inspector was informed that the impact of limited resources in the provision of enhanced care for residents was regularly discussed with the Health Services Executive who funded this service.

Judgment:

Non Compliant - Moderate

Outcome 17: Workforce

There are appropriate staff numbers and skill mix to meet the assessed needs of residents and the safe delivery of services. Residents receive continuity of care. Staff have up-to-date mandatory training and access to education and training to meet the needs of residents. All staff and volunteers are supervised on an appropriate basis, and recruited, selected and vetted in accordance with best recruitment practice.

Theme:

Responsive Workforce

Outstanding requirement(s) from previous inspection(s):

No actions were required from the previous inspection.

Findings:

There were sufficient staff with the right skills, qualifications and experience to meet the assessed needs of residents. Staffing levels took into account the statement of purpose and size and layout of the building. There was an actual and planned staff rota.

The inspector saw that residents received assistance, interventions and care in a respectful, timely and safe manner.

The education and training available to staff enabled them to provide care that reflected contemporary evidence-based practice. For example, staff received training in infection control, medication management and nutritional assessment. This was in addition to the mandatory training requirements.

Education and training provided reflected the statement of purpose. For example, the statement of purpose stated care was delivered to residents with an intellectual disability. Staff were trained and qualified in intellectual disability. Overall, staff were competent to deliver care and support to residents because their learning and development needs had been met.

Staff were aware of the policies and procedures related to the general welfare and protection of residents. Staff had a good awareness of the regulations and standards. A copy of the regulations and standards were available in the centre.

Staff were supervised appropriate to their role. The supervision provided was good quality and improved practice and accountability. For example staff reported there were regular staff meetings and that these meetings were well attended and provided for open discussion.

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Compliant

Closing the Visit

At the close of the inspection a feedback meeting was held to report on the inspection findings.

Acknowledgements

The inspector wishes to acknowledge the cooperation and assistance of all the people who participated in the inspection.

Report Compiled by:

Margaret O'Regan Inspector of Social Services Regulation Directorate Health Information and Quality Authority

Health Information and Quality Authority Regulation Directorate

Action Plan



Provider's response to inspection report¹

	A designated centre for people with disabilities operated by Daughters of Charity Disability
	, , , , , , , , , , , , , , , , , , ,
Centre name:	Support Services Ltd
Centre ID:	OSV-0003926
Date of Inspection:	09 January 2017
Date of response:	01 February 2017

Requirements

This section sets out the actions that must be taken by the provider or person in charge to ensure compliance with the Health Act 2007 (Care and Support of Residents in Designated Centres for Persons (Children And Adults) With Disabilities) Regulations 2013, Health Act 2007 (Registration of Designated Centres for Persons (Children and Adults with Disabilities) Regulations 2013 and the National Standards for Residential Services for Children and Adults with Disabilities.

All registered providers should take note that failure to fulfil your legal obligations and/or failure to implement appropriate and timely action to address the non compliances identified in this action plan may result in enforcement action and/or prosecution, pursuant to the Health Act 2007, as amended, and Regulations made thereunder.

Outcome 11. Healthcare Needs

Theme: Health and Development

The Person in Charge (PIC) is failing to comply with a regulatory requirement in the following respect:

There was a delay in residents accessing services such as occupational therapy.

1. Action Required:

Under Regulation 06 (2) (d) you are required to: When a resident requires services

¹ The Authority reserves the right to edit responses received for reasons including: clarity; completeness; and, compliance with legal norms.

provided by allied health professionals, provide access to such services or by arrangement with the Executive.

Please state the actions you have taken or are planning to take:

The service is in the recruitment process for an occupational therapist post when in place outstanding referrals will be managed.

Proposed Timescale: 30/04/2017

Outcome 16: Use of Resources

Theme: Use of Resources

The Registered Provider is failing to comply with a regulatory requirement in the following respect:

Funding was not available to fulfil the action plan response to the 2014 report in relation to vacating the two small bedrooms and developing an apartment for one of the residents. The proposed timeframe for completion of this was September 2015. The inspector requests a new timeframe for completion of this action.

2. Action Required:

Under Regulation 23 (1) (a) you are required to: Ensure that the designated centre is resourced to ensure the effective delivery of care and support in accordance with the statement of purpose.

Please state the actions you have taken or are planning to take:

This action is being revisited by the service, in 2014 capital funding for the proposed development was not available. The Assistant Chief Executive Officer, Nominee Provider, family and the HSE Disability manager are scheduled to meet to progress plans for the transfer of this service user to an alternate living accommodation, this meeting is scheduled for 17/02/2017, from this meeting a plan for suitable and appropriate accommodation for this resident will be developed .

Proposed Timescale: 31/01/2018